

CHAIRPERSON OF THE COMMITTEE ON EDUCATION AND PUBLIC LIBRARIES

# VICE CHAIR

COMMITTEE ON TOURISM,
MUNICIPAL AFFAIRS,
Housing and
RECREATION

July 19, 2011

COMMITTEE ON TAXATION, APPROPRIATIONS, PUBLIC DEBT, BANKING, INSURANCE, RETIREMENT AND LAND

The Honorable Rory J. Respicio Chairperson, Committee on Rules I Mina' Trentai Unu Na Liheslaturan Guahan 155 Hesler Place Hagatna, Guam 96910

# COMMISSIONER

Guam Commission on Decolonization RE: Committee Report on Substitute Bill No. 202-31 (COR)

GUAM FIRST COMMISSION Dear Chairman Respicio:

# VICE PRESIDENT

ASSOCIATION OF PACIFIC ISLAND LEGISLATURES (APIL) Transmitted herewith is the Committee Report on Substitute Bill No. 202-31 (COR) – "An act to add a new Article 7 to Chapter 6 of 17 GCA relative to protection of minors' and students' rights.," sponsored by Senator V. Anthony Ada and referred to the Committee on Education and Public Libraries.

# Committee votes are as follows:

BOARD MEMBER

PACIFIC RESOURCES FOR EDUCATION AND LEARNING (PREL) O TO NOT PASS

TO DO PASS

TO ABSTAIN

0

TO REPORT OUT ONLY

LEGISLATIVE REPRESENTATIVE

PACIFIC ISLAND
DEVELOPMENT BANK

(PIDB)

0

TO PLACE IN INACTIVE FILE

FESTIVAL OF THE PACIFIC ARTS (FESTPAC) Copies of the Committee Report and other pertinent documents are attached. Thank you and Si Yu'os ma'ase.

Judith T. Won Pat, Ed.D.

Chairperson

Committee on Education

attachments



# CHAIRPERSON OF THE COMMITTEE ON EDUCATION AND PUBLIC LIBRARIES

# VICE CHAIR

COMMITTEE ON TOURISM, MUNICIPAL AFFAIRS, HOUSING AND RECREATION

COMMITTEE ON TAXATION, APPROPRIATIONS, PUBLIC DEBT, BANKING, INSURANCE, RETIREMENT AND LAND

# **COMMISSIONER**

GUAM COMMISSION ON DECOLONIZATION

GUAM FIRST COMMISSION

# **COMMITTEE REPORT**

on

# VICE PRESIDENT

ASSOCIATION OF PACIFIC ISLAND LEGISLATURES (APIL) Substitute Bill No. 202-31 (COR)

An act to add a new Article 7 to Chapter 6 of 17GCA relative to protection of minors' and students' rights.

# BOARD MEMBER

PACIFIC RESOURCES FOR EDUCATION AND LEARNING (PREL)

# LEGISLATIVE REPRESENTATIVE

PACIFIC ISLAND DEVELOPMENT BANK (PIDB)

FESTIVAL OF THE PACIFIC ARTS (FESTPAC)



# CHAIRPERSON OF THE COMMITTEE ON EDUCATION AND PUBLIC LIBRARIES

# VICE CHAIR

COMMITTEE ON TOURISM, MUNICIPAL AFFAIRS, HOUSING AND RECREATION

July 16, 2011

COMMITTEE ON TAXATION, APPROPRIATIONS, PUBLIC DEBT, BANKING, INSURANCE, RETIREMENT

**MEMORANDUM** 

To:

**ALL MEMBERS** 

Committee on Education and Public Libraries

COMMISSIONER

GUAM COMMISSION ON DECOLONIZATION

From:

Speaker Judith T. Won Pat, Ed.D.

Committee Chairperson

GUAM FIRST COMMISSION

AND LAND

Subject:

Committee report on Substitute Bill No. 202-31 (COR)

VICE PRESIDENT

ASSOCIATION OF PACIFIC ISLAND LEGISLATURES (APIL) Transmitted herewith for your consideration is the Committee Report on Substitute Bill No. 202-31 (COR) – An act to add a new Article 7 to Chapter 6 of 17 GCA, relative to protection of minors' and students' rights," sponsored by Senator V. Anthony Ada.

**BOARD MEMBER** 

This report includes the following:

PACIFIC RESOURCES FOR EDUCATION AND LEARNING

EDUCATION
AND LEARNING
(PREL)

Committee Voting Sheet Committee Report Digest Copy of Bill No. 202-31 (COR)

Copy of Substitute Bill No. 202-31 (COR) Public Hearing Sign-in Sheet

LEGISLATIVE REPRESENTATIVE

Fiscal Note

Copy of COR Referral of Bill No. 202-31 (COR)

PACIFIC ISLAND DEVELOPMENT BANK (PIDB)

Notices of Public Hearing

Copy of Public Hearing Agenda

FESTIVAL OF THE PACIFIC ARTS (FESTPAC)

Please take the appropriate action on the attached voting sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not he sitate to contact me.

Si Yu'os ma'ase!

attachments

# COMMITTEE VOTING SHEET COMMITTEE ON EDUCATION AND PUBLIC LIBRARIES

Substitute Bill No. 202-31 (COR) – V. Anthony Ada

An act to add a new Article 7 to Chapter 6 of Title 17 GCA, relative to protection of minors' and students' rights.

	SIGNATURE	TO PASS	NOT TO PASS	TO REPORT OUT ONLY	ABSTAIN DUE TO POTENTIAL CONFLICT	TO PLACE IN INACTIVE FILE
Judith T. Won Pat, Ed.D.,	Thich	1/18/11				
Judith P. Guthertz, DPA, Vice Chairperson						
Tina R. Muna-Barnes Vice Chairperson						
Vicente C. Pangelinan Vice Chairperson	1	7/18/11				
Thomas C. Ada	2	7/18/11/			!	
Frank F. Blas, Jr.	ty	7/12/11				
Aline A. Yamashita, Ph.D.	Cox	7/8/11				
V. Anthony Ada	(2~K	7/18/1				
Sam Mabini, Ph.D.						

# COMMITTEE REPORT DIGEST

# I. OVERVIEW

The Committee on Education and Public Libraries convened a public hearing on June 23, 2011 at 2:00 p.m. in *I Liheslatura's* Public Hearing Room. Among the items on the agenda was the consideration of Bill No. 202-31 (COR) "An act to add a new Article 7 to Chapter 6 of Title 17 GCA relative to protection of minors' and students' rights," sponsored by Senator V. Anthony Ada.

# **Public Notice Requirements**

Notices were disseminated via fax and email to all senators and all main media broadcasting outlets on June 15, 2011 (5-Day Notice), and again on June 20, 2011 (48-Hour Notice).

# Senators Present

Speaker Judith T. Won Pat, Ed.D. Committee, Chairperson

Minority Leader Frank F. Blas, Jr.

Senator V. Anthony Ada Committee, Minority Member Senator Aline A. Yamashita, Ph.D. Committee, Minority Member Committee, Minority Member Committee, Minority Member

Senator Sam Mabini, Ph.D. Comm

Committee, Minority Member

# Appearing before the Committee

Two witnesses signed to testify on the legislation, however they were not present when the bill was heard.

# II. SUMMARY OF TESTIMONY & DISCUSSION

Speaker Judith T. Won Pat, Ed.D. convened the public hearing to order at 2:00 p.m. and announced the agenda of the public hearing. Bill No. 202-31 (COR) was announced as one of the items on the agenda to be heard by the Committee.

- Senator Ada stated the legislation is to protect our children, ensure students' rights, and ensure the parents are always involved in everything that goes on with the children. He stated parents must be given an informed consent notice about any mental health, psychological, psychiatric evaluations that would be conducted in the schools and parents must provide written consent for their children to participate.

There being no further questions or comments, Speaker Won Pat, Ed.D. concluded the hearing for Bill No. 202-31 (COR).

# III. FINDINGS AND RECOMMENDATIONS

The Committee on Education and Public Libraries hereby submits the following amendment to Bill No. 202-31 (COR). The following amendment would ensure any uncertainty as to the order of enactment of bills currently before the Body, or whether any or all of the bills will be enacted, all dealing with Chapter 6 of Title 17 GCA, a provision must be made to allow the Compiler of Laws the flexibility to renumber Title and Sections of the bills as may be necessary according to the order of enactment.

The Committee on Education and Public Libraries hereby reports out Bill No. 202-31 (COR), As Substituted by the Committee with the recommendation \_\_\_\_\_\_\_\_\_.

- and returned. However, the onus should rest on both the school and the mental
- 2 health professional or agency seeking to conduct the screening, with criminal
- 3 penalties if consent is not obtained in writing and the child is subjected to non-
- 4 consensual screening.

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- 5 (c) "Passive consent" or other consent forms often:
- 6 i. Mislead parents into thinking that what is taking place at the school is 7 just a health evaluation for their child, not a psychiatric evaluation,
- 8 ii. Do not include information about the personal and invasive questions 9 their child will be asked,
  - iii. Do not contain information on the difference between "emotional health concerns," mental disorders or physical diseases—the latter of which can be physically tested for and the former cannot, and
  - iv. Leave the parent with so little information that he or she cannot make a proper informed decision to give valid informed consent.
  - (d) Parents also are not informed that mental health screenings for "mental disorders" are based on those defined in the *Diagnostic and Statistical Manual of Mental Disorders* (DSM). However, in the introduction of the DSM-IV it states, "Moreover, although this manual provides a classification of mental disorders, it must be admitted that no definition adequately specifies precise boundaries for the concept of 'mental disorder." Further, "...the term 'mental' disorders...persists in the title of DSM-IV because we have not found an appropriate substitute."
  - (e) Unlike scientific methods to determine physical diseases like cancer, diabetes or tuberculosis, a diagnosis of "mental disorder" or "syndrome" is not based on any medical test, such as a brain scan, a 'chemical imbalance' test, X-ray or blood test. The former U.S. Surgeon General, in his 1999 Report on Mental Health— which became a reference for many countries—stated, "The diagnosis of

mental disorders is often believed to be more difficult than diagnosis of medical disorders since there is no definitive lesion, laboratory test or abnormality in brain tissue that can identify the illness."

- (f) Harvard Medical School's Dr. Joseph Glenmullen warns that the checklist rating scales used to screen people for conditions such as "depression," are "designed to fit hand-in-glove with the effects of drugs, emphasizing the physical symptoms of depression that most respond to antidepressant medication... While assigning a number to a patient's depression may look scientific, when one examines the questions asked and the scales used, they are utterly subjective measures." He says, "The symptoms are subjective emotional states, making the diagnosis extremely vague."
- (g) Based on subjective nature of the mental health diagnostic system and mental health screenings, millions of children are prescribed antidepressants or stimulants recognized by leading drug regulatory agencies as causing suicidal behavior, suicide, violence, hostility and in the case of stimulants, the potential for strokes and heart attacks. In October 2004, the U.S. Food and Drug Administration (FDA) required a "black box" warning of suicide risks for all antidepressants prescribed to under 18 year olds. In August 2005, The Commission of the European Communities that represents 25 countries issued the strongest warning yet against child antidepressant use warning of the drugs potential to cause suicide attempts and suicidal ideation, aggression, hostility (predominantly aggression, oppositional behavior and anger) and/or related behavior. According to the U.S. Drug Enforcement Administration, the stimulant drugs being prescribed to children are scheduled as abusive as opium, morphine and cocaine. In February 2006, an FDA Advisory Committee recommended a "black box" warning for stimulants stating that they can cause heart attacks, strokes and even death.

1	(h) As such, Guam's parents, without explicit protection, will be unable to give
2	informed consent about whether they want their child to participate in such
3	screening.
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5	I it is the intent of I Liheslatura to prohibit the Guam Department of
6	Education from conducting any mental health screen on school children without
7	the informed consent of parents.
8	•
9	§7201. Informed Consent Required for mental health screening of students.
10	The Guam Department of Education shall:
11	(a) Prohibit the use of schools for any mental health or psychological
12	screening or testing of any student, whether a non-emancipated minor or
13	emancipated minor without the express written consent of the parent or
14	guardian.
15	(b) The consent form must be in a clear and legible form and in
16	compliance with any local or federal regulation, in the primary language of
17	the parent, not less than forty-five (45) days in advance of any such
18	screening; and
19	(c) The consent form must be signed by the parent or legally appointed
20	guardian of each minor.
21	§7301. Contents of Informed Consent Form. The consent form must include the
22	following information:
23	TO: (parent or guardian)
24 25	FROM: (school or organization)

[Particulars regarding name of screening program, where and when it will take place]

# FULL INFORMED CONSENT FOR MENTAL HEALTH OR

PSYCHOLOGICAL SCREENING

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- Mental health or psychological screening methods for children and adolescents vary from state to state, but may involve a self-administered computer interview or survey to determine how a student feels emotionally (anxious or worried, sad or depressed) or to judge his or her behavior at the present time or in the past.

  These questions can cover thoughts or feelings your child has had or thoughts and feelings your child thinks you may have had or currently have about him or her.
- An outcome could be you are asked to take your child for a follow-up interview or evaluation to determine if he or she has a mental disorder or syndrome. Based on an evaluation of your child's answers, he or she may be diagnosed with a "mental" or "psychiatric disorder." These diagnoses have to be made by a psychologist, psychiatrist or medical doctor, but the subjectivity of this diagnostic process makes it a risk.
  - Questionnaires or tests are frequently based on symptoms outlined in the Diagnostic and Statistical Manual of Mental Disorders (DSM) or the mental disorders section of the International Classification of Diseases (ICD). The psychologist, psychiatrist and medical doctor often depend upon these diagnoses in order to bill private or government insurance.
- The attitudes, beliefs, actions, inactions, or behaviors of a child or adolescent and whether or not these constitute a mental disorder are based on the opinion only of the person making the diagnosis. Unlike methods to determine physical diseases

- like cancer, diabetes or tuberculosis, a diagnosis of "mental disorder" or
- 2 "syndrome" cannot be determined by any physical, medical test, such as a brain
- 3 scan, a "chemical imbalance" test, X-ray or blood test.
- 4 Mental health screening could be presented to you as a means of preventing
- 5 suicide. However, there is no scientific evidence to substantiate this at this time.
- 6 The U.S. Preventive Services Task Force (USPSTF) studied this and
- 7 recommended against screening for suicide in 2004, saying that it "found no
- 8 evidence that screening for suicide risk reduces suicide attempts or mortality."
- 9 Commonly psychiatric drugs prescribed to treat mental disorders can have very
- serious effects on some children. In 2005 the European Committee for Medicinal
- 11 Products for Human Use (CHMP), which includes members from 25 European
- 12 Member States determined that antidepressants should not be prescribed to under
- 13 18-year-olds because they can produce suicidal behavior, including suicide
- 14 attempts and thinking about suicide and/or related behavior like self-harm,
- 15 hostility or mood changes.
- 16 The U.S. Food and Drug Administration ordered that a "black box"—its highest
- 17 level of drug warning—be placed on antidepressant packaging advising the drugs
- 18 can induce suicide in children and teens. The FDA also has issued concerns that
- 19 stimulant drugs prescribed children may cause "psychiatric events," described as
- 20 "visual hallucinations, suicidal ideation, psychotic behavior, as well as aggression
- 21 or violent behavior."
- 22 Before consenting to any such screening or survey, the educational facility must
- provide a manual and other published information which fully describes:

- 1 (i) The nature and purpose of the screening/test or questionnaire.
- 2 (ii) The development of the screening/test or questionnaire, its scientific validity
- as replicated in scientific studies, the rationale for the screening/test/questionnaire
- 4 and reliability.
- 5 (iii) Scientific journal citations demonstrating that the proposed screening/test or
- 6 questionnaire has been proven to be reliable and valid by replicated scientific
- 7 studies.
- 8 (iv) A guarantee that no screening/test or questionnaire is based or related to any
- 9 "mental disorder" as covered in the Diagnostic and Statistical Manual of Mental
- 10 Disorders.
- 11 (v) The intended use of the results or outcomes of the child or adolescent
- 12 completing such screening/test or questionnaire.
- 13 (vi) The right to rescind consent at any time before, during or after the
- screening/test or questionnaire being proposed.

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# **Informed Consent for Mental Health Screening**

- 17 I acknowledge that I have read and understood the above information to the best
- 18 of my ability and read NAME OF MANUAL, and based on my understanding, I
- am choosing <u>one</u> of the following:

- 21 (a) I give my consent for my child to undergo an evaluation for
- 22 emotional, behavior, mental, specific learning disabilities, or other
- 23 health impairments (mental health screening), and require that I be
- 24 provided in writing any findings determined.

1	(b) Consent means that I do/do not (strike which is inappropriate) give
2	permission for the information obtained from such survey or testing to
3	become part of my child's school or other record or to be transmitted to any
4	other agency outside of the [name of school].
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8	(Signature of Parent) Date
9	(c) I do not give my consent for my child to undergo an evaluation for
10	emotional, behavior, mental, specific learning disabilities, or other health
11	impairments (mental health screening).
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15	(Signature of Parent) Date
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17	THIS FORM MUST BE RECEIVED BY THE PARENT AT LEAST 45
18	DAYS BEFORE THE PLANNED SCREENING. PLEASE ENSURE THIS
19	FORM IS RETURNED BEFORE THE SCREENING DATE. YOU HAVE
20	THE RIGHT TO REVOKE YOUR CONSENT AT ANY TIME.

# I MINA' TRENTAI UNU NA LIHESLATURAN GUÅHAN 2011 (FIRST) Regular Session

Bill No. 202-31 (COR)

Introduced by:

V.Anthony Ada

# 7" 1" 16 FH 2: 00-WE

# AN ACT TO ADD A NEW ARTICLE 7 TO CHAPTER 6 OF 17GCA RELATIVE TO PROTECTION OF MINORS' AND STUDENTS' RIGHTS.

# BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. A new Article 7 is added to Chapter 6 of 17 GCA to read as follows:

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Article 7

Mental Health Screening, Child Protection and Informed Consent Act

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# §7101. Legislative Findings and Intent. I Liheslaturan Guåhan finds that:

- (a) The use of educational settings to screen children and adolescents for "mental disorders" has led to parents not being given sufficient information about the purpose of such screenings and the ramifications if they consent—such as mandatory psychological or psychiatric treatment for their child and family—thereby violating the recognized requirements and standards regarding "full informed consent."
- (b) Frequently, a system of "passive consent" is used whereby "consent" is considered provided when the parent DOES NOT return the consent form. The onus is, therefore, on the child/adolescent to transmit the consent form to the parent and on the parent ensuring that if consent is not given, the form is signed

# I MINA' TRENTAI UNU NA LIHESLATURAN GUÅHAN 2011 (FIRST) Regular Session

Bill No. 202-31 (COR)

Introduced by:
As substituted by the Committee on
Education and Public Libraries

V.Anthony Ada

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- 1 parent and on the parent ensuring that if consent is not given, the form is signed
- 2 and returned. However, the onus should rest on both the school and the mental
- 3 health professional or agency seeking to conduct the screening, with criminal
- 4 penalties if consent is not obtained in writing and the child is subjected to non-
- 5 consensual screening.

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- 6 (c) "Passive consent" or other consent forms often:
- 7 i. Mislead parents into thinking that what is taking place at the school is 8 just a health evaluation for their child, not a psychiatric evaluation,
- 9 ii. Do not include information about the personal and invasive questions 10 their child will be asked,
- iii. Do not contain information on the difference between "emotional health concerns," mental disorders or physical diseases—the latter of which can be physically tested for and the former cannot, and
- iv. Leave the parent with so little information that he or she cannot make a proper informed decision to give valid informed consent.
  - (d) Parents also are not informed that mental health screenings for "mental disorders" are based on those defined in the *Diagnostic and Statistical Manual of Mental Disorders* (DSM). However, in the introduction of the DSM-IV it states, "Moreover, although this manual provides a classification of mental disorders, it must be admitted that no definition adequately specifies precise boundaries for the concept of 'mental disorder." Further, "...the term 'mental' disorders...persists in the title of DSM-IV because we have not found an appropriate substitute."
  - (e) Unlike scientific methods to determine physical diseases like cancer, diabetes or tuberculosis, a diagnosis of "mental disorder" or "syndrome" is not based on any medical test, such as a brain scan, a 'chemical imbalance' test, X-ray or blood test. The former U.S. Surgeon General, in his 1999 Report on Mental

- Health— which became a reference for many countries—stated, "The diagnosis of mental disorders is often believed to be more difficult than diagnosis of medical disorders since there is no definitive lesion, laboratory test or abnormality in brain
- 4 tissue that can identify the illness."

- (f) Harvard Medical School's Dr. Joseph Glenmullen warns that the checklist rating scales used to screen people for conditions such as "depression," are "designed to fit hand-in-glove with the effects of drugs, emphasizing the physical symptoms of depression that most respond to antidepressant medication... While assigning a number to a patient's depression may look scientific, when one examines the questions asked and the scales used, they are utterly subjective measures." He says, "The symptoms are subjective emotional states, making the diagnosis extremely vague."
- (g) Based on subjective nature of the mental health diagnostic system and mental health screenings, millions of children are prescribed antidepressants or stimulants recognized by leading drug regulatory agencies as causing suicidal behavior, suicide, violence, hostility and in the case of stimulants, the potential for strokes and heart attacks. In October 2004, the U.S. Food and Drug Administration (FDA) required a "black box" warning of suicide risks for all antidepressants prescribed to under 18 year olds. In August 2005, The Commission of the European Communities that represents 25 countries issued the strongest warning yet against child antidepressant use warning of the drugs potential to cause suicide attempts and suicidal ideation, aggression, hostility (predominantly aggression, oppositional behavior and anger) and/or related behavior. According to the U.S. Drug Enforcement Administration, the stimulant drugs being prescribed to children are scheduled as abusive as opium, morphine and cocaine. In February 2006, an FDA Advisory Committee recommended a "black box" warning for

1	stimulants stating that they can cause heart attacks, strokes and even death.
2	(h) As such, Guam's parents, without explicit protection, will be unable to give
3	informed consent about whether they want their child to participate in such
4	screening.
5	
6	I it is the intent of I Liheslatura to prohibit the Guam Department of
7	Education from conducting any mental health screen on school children without
8	the informed consent of parents.
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10	§7201. Informed Consent Required for mental health screening of students.
11	The Guam Department of Education shall:
12	(a) Prohibit the use of schools for any mental health or psychological
13	screening or testing of any student, whether a non-emancipated minor or
14	emancipated minor without the express written consent of the parent or
15	guardian.
16	(b) The consent form must be in a clear and legible form and in
17	compliance with any local or federal regulation, in the primary language of
18	the parent, not less than forty-five (45) days in advance of any such
19	screening; and
20	(c) The consent form must be signed by the parent or legally appointed
21	guardian of each minor.
22	§7301. Contents of Informed Consent Form. The consent form must include the
23	following information:
24	TO: (parent or guardian)
25 26	FROM: (school or organization)

1 [Particulars regarding name of screening program, where and when it will take 2 place]

# FULL INFORMED CONSENT FOR MENTAL HEALTH OR

4 PSYCHOLOGICAL SCREENING

- 5 Mental health or psychological screening methods for children and adolescents
- 6 vary from state to state, but may involve a self-administered computer interview
- 7 or survey to determine how a student feels emotionally (anxious or worried, sad
- 8 or depressed) or to judge his or her behavior at the present time or in the past.
- 9 These questions can cover thoughts or feelings your child has had or thoughts and
- 10 feelings your child thinks you may have had or currently have about him or her.
- An outcome could be you are asked to take your child for a follow-up interview or
- evaluation to determine if he or she has a mental disorder or syndrome. Based on
- an evaluation of your child's answers, he or she may be diagnosed with a "mental"
- or "psychiatric disorder." These diagnoses have to be made by a psychologist,
- 15 psychiatrist or medical doctor, but the subjectivity of this diagnostic process
- 16 makes it a risk.

- 17 Questionnaires or tests are frequently based on symptoms outlined in the
- 18 Diagnostic and Statistical Manual of Mental Disorders (DSM) or the mental
- 19 disorders section of the International Classification of Diseases (ICD). The
- 20 psychologist, psychiatrist and medical doctor often depend upon these diagnoses
- 21 in order to bill private or government insurance.
- 22 The attitudes, beliefs, actions, inactions, or behaviors of a child or adolescent and
- 23 whether or not these constitute a mental disorder are based on the opinion only of
- 24 the person making the diagnosis. Unlike methods to determine physical diseases

- 1 like cancer, diabetes or tuberculosis, a diagnosis of "mental disorder" or
- 2 "syndrome" cannot be determined by any physical, medical test, such as a brain
- 3 scan, a "chemical imbalance" test, X-ray or blood test.
- 4 Mental health screening could be presented to you as a means of preventing
- 5 suicide. However, there is no scientific evidence to substantiate this at this time.
- 6 The U.S. Preventive Services Task Force (USPSTF) studied this and
- 7 recommended against screening for suicide in 2004, saying that it "found no
- 8 evidence that screening for suicide risk reduces suicide attempts or mortality."
- 9 Commonly psychiatric drugs prescribed to treat mental disorders can have very
- serious effects on some children. In 2005 the European Committee for Medicinal
- 11 Products for Human Use (CHMP), which includes members from 25 European
- 12 Member States determined that antidepressants should not be prescribed to under
- 13 18-year-olds because they can produce suicidal behavior, including suicide
- 14 attempts and thinking about suicide and/or related behavior like self-harm,
- 15 hostility or mood changes.
- 16 The U.S. Food and Drug Administration ordered that a "black box"—its highest
- 17 level of drug warning—be placed on antidepressant packaging advising the drugs
- can induce suicide in children and teens. The FDA also has issued concerns that
- 19 stimulant drugs prescribed children may cause "psychiatric events," described as
- 20 "visual hallucinations, suicidal ideation, psychotic behavior, as well as aggression
- 21 or violent behavior."
- 22 Before consenting to any such screening or survey, the educational facility must
- provide a manual and other published information which fully describes:

- 1 (i) The nature and purpose of the screening/test or questionnaire.
- 2 (ii) The development of the screening/test or questionnaire, its scientific validity
- 3 as replicated in scientific studies, the rationale for the screening/test/questionnaire
- 4 and reliability.
- 5 (iii) Scientific journal citations demonstrating that the proposed screening/test or
- 6 questionnaire has been proven to be reliable and valid by replicated scientific
- 7 studies.
- 8 (iv) A guarantee that no screening/test or questionnaire is based or related to any
- 9 "mental disorder" as covered in the Diagnostic and Statistical Manual of Mental
- 10 Disorders.
- 11 (v) The intended use of the results or outcomes of the child or adolescent
- 12 completing such screening/test or questionnaire.
- 13 (vi) The right to rescind consent at any time before, during or after the
- screening/test or questionnaire being proposed.

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# **Informed Consent for Mental Health Screening**

- 17 I acknowledge that I have read and understood the above information to the best
- 18 of my ability and read NAME OF MANUAL, and based on my understanding, I
- am choosing **one** of the following:

- 21 (a) I give my consent for my child to undergo an evaluation for
- emotional, behavior, mental, specific learning disabilities, or other
- health impairments (mental health screening), and require that I be
- 24 provided in writing any findings determined.

1	(b) Consent means that I do/do not (strike which is inappropriate) give
2	permission for the information obtained from such survey or testing to
3	become part of my child's school or other record or to be transmitted to any
4	other agency outside of the [name of school].
5	
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8	(Signature of Parent) Date
9	(c) I do not give my consent for my child to undergo an evaluation for
10	emotional, behavior, mental, specific learning disabilities, or other health
11	impairments (mental health screening).
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15	(Signature of Parent) Date
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17	THIS FORM MUST BE RECEIVED BY THE PARENT AT LEAST 45
18	DAYS BEFORE THE PLANNED SCREENING. PLEASE ENSURE THIS
19	FORM IS RETURNED BEFORE THE SCREENING DATE. YOU HAVE
20	THE RIGHT TO REVOKE YOUR CONSENT AT ANY TIME.
21	Section 2. Authorization for the Compiler of Laws to renumber sections as
22	necessary. The Compiler of Laws, shall, if necessary renumber any provisions of
23	this act in the event that the numbers of such sections conflict with the existing
24	numbers of sections of Public Law.

# **COMMITTEE ON EDUCATION & PUBLIC LIBRARIES**

Bill No. 202-31 (COR) - V.A. Ada

An act to add a new Article 7 to Chapter 6 of 17GCA relative to protection of minors' and students' rights.

NAME	AGENCY OR ORGANIZATION (IF ANY)	SUPPORT? OPPOSE?	WRITTEN TESTIMONY	ORAL TESTIMONY	CONTACT NUMBER	EMAIL ADDRESS
S. Palao	DOE	support			>00-1024	
FRANK Roberto	AITRO	Support			475-7044	
		<i>T</i> /				

Bill No. 202-31 (COR)

Page 1 of 1

# Bureau of Budget & Management Research Fiscal Note of Bill No. 202-31 (COR)

AN ACT TO ADD A NEW ARTICLE 7 TO CHAPTER 6 OF 17GCA RELATIVE TO PROTECTION OF MINORS' AND STUDENTS' RIGHTS.

Department/Agency Appropriation Information						
Dept./Agency Affected: Guam Department of Education Dept./Agency Head: Narrissa Bretania-Sh						
Department's General Fund (GF) appropriation(s) to date: General F Fund (DOEOF)	163,276,054					
Department's Other Fund (Specify) appropriation(s) to date: Public L Futures Fund (HFF), Territorial Education Facilities Fund (TEFF), So Nutrional Reimbursement Fund, Indirect Cost Fund		21,845,797				
Total Department/Agency Appropriation(s) to date:		\$185,121,851				

Fund Source Information of Proposed Appropriation							
	General Fund:	(Specify Special Fund):	Total:				
FY 2010 Unreserved Fund Balance		\$0	\$0				
FY 2011 Adopted Revenues	\$0	\$0	\$0				
FY 2011 Appro. <u>(P.L. 30-196)</u>	\$0	\$0	\$0				
Sub-total:	\$0	\$0	\$0				
Less appropriation in Bill	\$0	\$0	\$0				
Total:	\$0	\$0	\$0				

	Estimated Fiscal Impact of Bill											
	One Full Fiscal Year	For Remainder of FY 2011 (if applicable)	FY 2012	FY 2013	FY 2014	FY 2015						
General Fund	\$0	\$0	\$0	\$0	\$0	\$0						
(Specify Special Fund)	\$0	\$0	\$0	\$0	\$0	\$0						
Total	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>						

1.	Does the bill contain "revenue generating" provisions?			/	/	Yes	/X	7	No
If	Yes, see attachment								
2.	Is amount appropriated adequate to fund the intent of the appropriation?	/X/	N/A	/	1	Yes	1	/	No
	If no, what is the additional amount required? \$	//	N/A						
3.	Does the Bill establish a new program/agency?			/	/	Yes	1.	/	No
	If yes, will the program duplicate existing programs/agencies?	/X/	N/A	/	/	Yes	/	/	No
	Is there a federal mandate to establish the program/agency?			/	/	Yes	1.	/	No
4.	Will the enactment of this Bill require new physical facilities?			/	/	Yes	/X	7	No
5.	Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason	n:		/	/	Yes	/X	/	No
	/ / Requested agency comments not received by due date /X/ Oth	er.	Time constraint						

Analyst (s): Joe Certeza Date: 05/27/2011 Director Date: 6/7/1/ Benjia A Manglona, Director

### Footnotes:

The Bill has a potential fiscal impact for additional funding requirements. However, in its present form, such impact cannot be determined at this time.

Ad.

# **COMMITTEE ON RULES**

I Mina'trentai Unu na Liheslaturan Guåhan • The 31st Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio CHAIRPERSON MAJORITY LEADER May 17, 2011

Majority Leader

Senator

Senator Judith P. Guthertz Vice Chairperson Asst. Majority Leader

MAJORITY MEMBERS:

Speaker Judith T. Won Pat

Vice Speaker Benjamin J. F. Cruz

Senator Tina Rose Muña Barnes Legislative Secretary Majority Whip

Senator Dennis G. Rodriguez, Jr. Asst. Majority Whip

> Senator Thomas C. Ada

Senator Adolpho B. Palacios, Sr.

Senator vicente c. pangelinan

MINORITY MEMBERS:

Senator Aline A. Yamashita Asst. Minority Leader

Senator Christopher M. Duenas

# **MEMORANDUM**

To:

**Pat Santos** 

Clerk of the Legislature

Attorney Therese M. Terlaje

Legislative Legal Counsel

From:

Senator Rory J. Respicio Chairperson, Committee on Rules

Subject:

Referral of Bills No. 200-31 (COR) through 202-31 (COR)

As Chairperson of the Committee on Rules, I am forwarding my referral of Bills No. 200-31(COR) through 202-31 (COR).

Please ensure that the subject bills are referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all Senators of *I Mina'trentai Unu na Liheslaturan Guåhan*.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os ma'åse!

(2) Attachments

2011 MAY 18 PM 3: 5

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# I Mina'Trentai Unu Na Liheslaturan Guåhan Bill Log Sheet May 16, 2011 Page 1 of 1

Bill No.	Sponsor(s)	Title	Date Introduced	Date Referred	120 Day Deadline	Committee Referred	Public Hearing Date	Date Committee Report Filed	Status (Date) Passed? Failed? Vetoed? Overridden? Public Law?
201-31 (COR)	V. A. Ada	AN ACT TO ADD A NEW ARTICLE 6 TO CHAPTER 6 OF 17GCA RELATIVE TO PROTECTION OF MINORS' AND STUDENTS' RIGHTS.	05/16/11 2:00 p.m.	5/17/11		Committee on Education and Public Libraries.			
202-31 (COR)	V. A. Ada	AN ACT TO ADD A NEW ARTICLE 7 TO CHAPTER 6 OF 17GCA RELATIVE TO PROTECTION OF MINORS' AND STUDENTS' RIGHTS.	05/16/11 2:00 p.m.	5/17/11		Committee on Education and Public Libraries.			

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To:

Members of the 31st Guam Legislature

From:

Committee on Education and Public Libraries

Subject:

Notice of Public Hearing

The Committee on Education and Public Libraries has scheduled a public hearing for Thursday, June 23, 2011 at 2:00 p.m. in the Public Hearing Room of the Guam Legislature Building on the following:

- The appointment of Jesse T. San Nicolas to serve as a member, Guam Commission for Educator Certifications
- Bill No. 177-31 (LS) A.A. Yamashita, Ph.D. / A.B. Palacios, Sr. An act to add a new § 3112.2 of Article 1, Chapter 3, Title 17, Guam Code Annotated relative to creating a safe schools program: School Crime Stoppers.
- Bill No. 179-31 (LS) V.A. Ada / F.F. Blas, Jr. An act to add a new Article 6 to Chapter 6 of 17G.C.A. relative to authorizing the Department of Education to create and implement a voluntary preschool pilot program.
- Bill No. 192-31 (COR) C.M. Duenas An act to add a new § 34102 to Chapter 34 of Title 17, Guam Code Annotated, relative to establishing a scholarship program for economically-disadvantaged students; providing funding sources for the program; and, citing this act as the "Growing Guam's Work Force Scholarship Program."

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- Bill No. 198-31 (COR) C.M. Duenas / A.A. Yamashita, Ph.D. An act to add a new Article 14 to Division 3 of Chapter 15, Title 17, Guam Code Annotated, relative to establishing a scholarship program for economically-disadvantaged students; providing funding sources for the program, and citing this act as the "Every Child is Entitled to a Higher Education Scholarship Program."
- Bill No. 201-31 (COR) V.A. Ada An act to add a new Article 6 to Chapter 6 of 17GCA relative to protection of minors' and students' rights.
- Bill No. 202-31 (COR) V.A. Ada An act to add a new Article 7 to Chapter 6 of 17GCA relative to protection of minors' and students' rights.
- Bill No. 213-31 (COR) A.A. Yamashita, Ph.D. An act to repeal § 6108 of Chapter 6, Article 1 of Title 17, Guam Code Annotated, relative to sick persons.
- Bill No. 229-31 (COR) J.T. Won Pat, Ed.D. / V.A. Ada An act to add Section 6101.1 of Title 17 Guam Code Annotated relative to Students' Bill of Rights and Responsibilities.
- Bill No. 239-31 (COR) Sam Mabini, Ph.D. / J.P. Guthertz, DPA Amending §4114.1 and adding a new sub-item (A) to §4114.1 of Title 17 Guam Code Annotated, Chapter 4, the "College and Career Readiness" (CCaRe) Act, relative to integrating academic curriculum and career technical education into the Guam Department of Education's basic curricula.

Testimonies can be submitted in advance to the Office of Speaker Judith T. Won Pat, Ed.D. through email at <a href="mailto:through-thr

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cc: Sgt at Arms MIS DOE All Media

Frank B. Torres Sr. Policy Analyst Office of the Speaker 31st Guam Legislature

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# OFFICE OF THE SPEAKER JUDITH T. WON PAT, Ed.D.

CHAIRPERSON OF THE COMMITTEE ON EDUCATION AND PUBLIC LIBRARIES

### VICE CHAIR

Jane 15, 2011

### MEMORANDIAM

Meedium of the 31° Guara Legisla

Committee on Education and Public Libraries

COMMISSIONER

Notice of Public Hearing - First Musica

# GUAN CLABARANIN 199 PECULIANIATRIN

COMPANY COMPANY

The Committee on Education and Public Libraries has released a public learning for Thursday, June 23, 2011 at 2:00 p.m. in the Public Hearing Room of the Count Legislature Unidoing on the Indicating

# VICE PERSONNY

APPRICATION OF PACIFIC IP AND LIST-IP ATTACK

The appointment of Janua T, Ton Micrist to serve to a member, Gittan Commission for Educator Correspondent

BOARD MEMBER

Bits No. 177-31 (LS) - A.A. Yamashim, Ph.O. / A.B. Palarins, St. — An act to take a new § 2112-2 of Article I, Chapter F. Title 17, Guarn Code Annotated relative to creasing a take schools program; School Crime Stoppers.

Bill No. 179-38 (LS)- V.A. Ada / F.P. Olm, Ir. An act to mild a new Article 6 to Chapter 6 of 17G.C.A. relative to subtorizing the Department of Education in cream and traplement a voluntary preschool point program.

### LEGISLATIVE REPRESENTATIVE

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 Rill No. 192-31 (COR) - C.M. Danner. An act to seld a acts § 14102 to Chapter 34 of Tielr 17, Guern Crafe American, rejective to combining an electrosky program for accommissify-disadvantaged universes; previously feeding sources for the program; and, Ching don set as the "Growing Guern's Work Furve Scholarship Program." - 839 No. 198-34 (COBy) - C M. Dacess / A.A. Yarsenhim. Ph.D. An set would a new Article 14 to 13V Hum. 3 of Chapter 15. THE 17. Class Civit Americated, relative to establishing a scholar-slop program for communically-discoveranced matches, reported for final-size sweezes for the program, and cring that set as the "Every Child is Entitled to a Higher Education Scholarship Program."

FESTIVAL IP ING FAITE ARTS (ITSTPAL)

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- BHI No. 213-31 (COR) - A.A. Yamashita, Ph.D. An act to repeal \$ 6168 of Chapter 6, Article J of Title 17, Illiam Code Annotated, relative to tick persons

Bitt No. 229-31 (CIPR). J.T. Wos Pal, Ed.D. / V.A. Ada. An act to add Section 0101.1 of Filts 17 (year Code Annotated relative in Stadenty Rill of Rights and

BBM No. 239-JE (COR) - Sate Malains, Ph.D. / J.P. Gutherla, DPA Amanding \$4114.1 and schling; new solutions (A) to \$1114.1 of 1/bit \$170 uses Clock Americand, Chapter 4, the "College and Cincer Residence" (COSE). No. Pathler to integrating adulerate controlum and current technical industrial time the Closes Department of Education Stock Curricula.

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The Committee on Education and Public Libraries has scheduled a public hearing for Thursday, June 23, 2011 at 2:00 p.m. in the Public Hearing Room of the Guam Legislature Building on the following:

Committee on Education and Public Libraries

- The appointment of Jesse T. San Nicolas to serve as a member, Guam Commission for Educator Certifications

Notice of Public Hearing –

Second Notice

- Bill No. 177-31 (LS) A.A. Yamashita, Ph.D. / A.B. Palacios, Sr. An act to add a new § 3112.2 of Article 1, Chapter 3, Title 17, Guam Code Annotated relative to creating a safe schools program: School Crime Stoppers.
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Testimonies can be submitted in advance to the Office of Speaker Judith T. Won Pat, Ed.D. through email at <a href="mailto:through emailto:through facsimile">through facsimile</a> at 472-3589. Copies of the bills are available at <a href="https://www.guamlegislature.com">www.guamlegislature.com</a>

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cc: Sgt at Arms MIS DOE All Media

Frank B. Torres Sr. Policy Analyst Office of the Speaker 31st Guam Legislature

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# OFFICE OF THE SPEAKER JUDITH T. WON PAT, Ed.D.

CHAIRPERSON OF THE COMMITTEE ON EDUCATION AND PUBLIC LIBRARIES

June 21, 2011

## MEMORANDEM

Mainters of the \$1" Great Legislature

Chammittee on Education and Public Libraries

Сомминимы

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Subject:

Notice of Poblic Hearing - Second Notice

CHAPTERN CHAPTERN

The Committee on Education and Public Libraries has a healeted a public bearing for Thorsday, June 23, 2011 at 2:00 p.m. in the Public Housing Room of the Guern Legislature Building on the following:

VICE PRESIDENT

The appaintment of Jose T. San Hirotas to serve as a member, Gauss Commission for Educator Confilentions

Auguation of The Web the Arib Fruiteatures (APR)

• Bill No. 177-JE (ESS)- A.A. Yamushim, Ph.D.: A.B. Palacina, St.: An act to add a new § 3112-2 of Anado J. Chapter J., Title J.T., Ganus Cinde Associated relieflys to creating a safe schools programs: School Crime Singapers.

BOARD MEMBER

- Bitt No. 17%-04 (EQ.- V.A. Ada / F.F. Blan, b. An aut to rold a new Artis, to be Chapter & of 17% CA, relative to authorizing the Diginations of Education to create and implement a voluntary procedure joint program.

Pary n' Resources are Education VERT (AUTO)

PBE No. 197A-11 (CT98) = C.M. Deenae. As not to said a new § 3.9102 to Chapter 3d of Title 27, Onan Code Antonated, Native to establishing a scholarship program for conscendably disadvantaged includents; revending funding sources for the programs and, using this set as the Yironing Guina's World Frees Scholarship Program.

LECIGLATIVE REPRESENTATIVE - Bitl Ms, 140-35 (CCRI) - C. M. Dantar / A. A. Yannahita, Ph.D. An set to add a new Arrele Id to Davings J. of Chapter 13, 154-17, Guant Code Autonomic Infairs to establishing a scholarship program for commontally-discharalized statems, providing funding success for the program, and string that set to the "5-cry Child & Entitled to a Higher Columbian Tehelarship Program."

- Bill No. 205-35 (COB) - V.A. Ado - An Set to add a new Atticle 6 to Chapter 6 wf 170CA relative to protection of minors' and students' rights.

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- Bill No. 202-31 (COB) - V.A. Ada. An act to add a new Article 7 to Chapter 6 of LTOCA relative to protestion of minural and students. rights.

- Bill No. 213-38 (CIB) - A.A. Yamachita. Ph.D.: An act to repeat 3 5108 of Chapter 6, Article 1 of Title 17, Guam Code Annothied, tolunion to sick persons

- Bill: No. 229-31 (CTPR) - J.T. Won-Pet, Ed.D. - V.A. Ado. An act to add Section 5101. Lot 1:110-17 Cham Code Annualed relinive to Students' Bill of Rights and Responsibilities

Bill Mn. 23%3 (CORD.) Sam Mahad, Ph.D. / J.P. (Judente, DPA Amending job lid.) and adding a new sub-item (A) to 34144. Inf Title J.F. (House Crody Americand, Chapter 8, the "Critique and Canter Replants", CCARD, Act, relative on meganing aradinate currenthum and careet rethrical education into the Grain Department of Education's time exercisis.

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# Broadcast Report

Date/Time Local ID 1

Local ID 2

06-20-2011

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06:07:16 p.m.

Transmit Header Text

Local Name 1

**GUAM LEGISLATURE** 

Local Name 2

Abbreviations:

HS: Host send

HR: Host receive WS: Waiting send PL: Polled local

PR: Polled remote

MS: Mailbox save

MP: Mailbox print

CP: Completed

FA: Fall

TU: Terminated by user

TS: Terminated by system

RP: Report

G3: Group 3

EC: Error Correct



CHAIRPERSON OF THE COMMITTEE ON EDUCATION AND PUBLIC LIBRARIES

# VICE CHAIR

COMMITTEE ON TOURISM, MUNICIPAL AFFAIRS, HOUSING AND RECREATION

COMMITTEE ON TAXATION, APPROPRIATIONS, PUBLIC DEBT, BANKING, INSURANCE, RETIREMENT AND LAND

# COMMISSIONER

GUAM COMMISSION ON DECOLONIZATION

> GUAM FIRST COMMISSION

## VICE PRESIDENT

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# BOARD MEMBER

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> FESTIVAL OF THE PACIFIC ARTS (FESTPAC)

# Public Hearing Agenda

The Committee on Education and Public Libraries has scheduled a public hearing for Thursday, June 23, 2011 at 2:00 p.m.

- The appointment of Jesse T. San Nicolas to serve as a member, Guam Commission for Educator Certifications
- Bill No. 177-31 (LS) A.A. Yamashita, Ph.D. / A.B. Palacios, Sr. An act to add a new § 3112.2 of Article 1, Chapter 3, Title 17, Guam Code Annotated relative to creating a safe schools program: School Crime Stoppers.
- Bill No. 179-31 (LS) V.A. Ada / F.F. Blas, Jr. An act to add a new Article 6 to Chapter 6 of 17G.C.A. relative to authorizing the Department of Education to create and implement a voluntary preschool pilot program.
- Bill No. 192-31 (COR) C.M. Duenas An act to add a new § 34102 to Chapter 34 of Title 17, Guam Code Annotated, relative to establishing a scholarship program for economically-disadvantaged students; providing funding sources for the program; and, citing this act as the "Growing Guam's Work Force Scholarship Program."
- Bill No. 198-31 (COR) C.M. Duenas / A.A. Yamashita, Ph.D. An act to add a new Article 14 to Division 3 of Chapter 15, Title 17, Guam Code Annotated, relative to establishing a scholarship program for economically-disadvantaged students; providing funding sources for the program, and citing this act as the "Every Child is Entitled to a Higher Education Scholarship Program."
- Bill No. 201-31 (COR) V.A. Ada An act to add a new Article 6 to Chapter 6 of 17GCA relative to protection of minors' and students' rights.
- Bill No. 202-31 (COR) V.A. Ada An act to add a new Article 7 to Chapter 6 of 17GCA relative to protection of minors' and students' rights.
- Bill No. 213-31 (COR) A.A. Yamashita, Ph.D. An act to repeal § 6108 of Chapter 6, Article 1 of Title 17, Guam Code Annotated, relative to sick persons.
- Bill No. 229-31 (COR) J.T. Won Pat, Ed.D. / V.A. Ada An act to add Section 6101.1 of Title 17 Guam Code Annotated relative to Students' Bill of Rights and Responsibilities.
- Bill No. 239-31 (COR) Sam Mabini, Ph.D. / J.P. Guthertz, DPA Amending §4114.1 and adding a new sub-item (A) to §4114.1 of Title 17 Guam Code Annotated, Chapter 4, the "College and Career Readiness" (CCaRe) Act, relative to integrating academic curriculum and career technical education into the Guam Department of Education's basic curricula.